

ABBREVIATIONS

Basic Law	Basic Law of the Hong Kong Special Administrative Region of the People's Republic of China
CE	Chief Executive
DC	District Council
EAC	Electoral Affairs Commission
EACO	Electoral Affairs Commission Ordinance (Chapter 541)
GC, GCs	geographical constituency, geographical constituencies
HKI	Hong Kong Island
HKSAR	Hong Kong Special Administrative Region
KLN	Kowloon
LCO	Legislative Council Ordinance (Chapter 542)
LegCo	Legislative Council
NT	New Territories
PlanD	Planning Department
Report	a report of recommendations on the boundaries and names of the relevant geographical constituencies

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CHAPTER 1

INTRODUCTION

Section 1 : The Electoral Affairs Commission

1.1 The Electoral Affairs Commission (“EAC”) is an independent, impartial and apolitical body established under section 3 of the Electoral Affairs Commission Ordinance (Chapter 541) (“EACO”). It is responsible for conducting and supervising public elections in accordance with the electoral law to ensure that the public elections in Hong Kong are conducted in an open, honest and fair manner.

Section 2 : Responsibility of the EAC

1.2 Under section 4(a) of the EACO, one of the functions of the EAC is to consider or review the boundaries of Legislative Council (“LegCo”) geographical constituencies (“GCs”) with a view to making recommendations on the boundaries and names of GCs for a LegCo general election. Besides, under section 18 of the EACO, the EAC is required to submit a report (“Report”) to the Chief Executive (“CE”) of its recommendations on the boundaries and names of each GC in relation to a LegCo general election.

1.3 The CE-in-Council, in accordance with the requirement under section 21 of the EACO, upon CE's receipt of the Report, shall consider the Report as soon as practicable. Should the CE-in-Council adopt the boundaries and names of GCs as recommended by the EAC, the CE-in-Council will, according to section 18(2) of the Legislative Council Ordinance (Chapter 542) ("LCO"), gazette the Order of the relevant boundaries and names of the GCs. After the Order has passed through the negative vetting procedure of the LegCo, the relevant boundaries and names of the GCs will come into operation for the eighth LegCo general election to be held in the end of 2025.

Section 3 : Scope of the Report

1.4 The scope and content of this Report are based on the requirements stipulated under section 18 of the EACO. The Report is published in two volumes. **Volume 1** mainly describes how the proposed delineation of the boundaries of GCs was worked out; sets out the recommendations on the boundaries and names of the GCs; explains the reasons for making those recommendations; contains copies of all written representations and a summary of oral representations; and responses to the relevant representations. **Volume 2** contains descriptions of the recommended GC boundaries and maps showing the recommended boundaries and names of the GCs.

CHAPTER 2

DELINEATION OF GEOGRAPHICAL CONSTITUENCIES

Section 1 : Statutory Requirements for Delineation

Provisions stipulated under the LCO

2.1 According to the LCO, in making the recommendations in respect of the delineation of GC boundaries, the EAC is required to adhere to the following stipulated provisions:

- (a) there are to be 10 GCs for the purpose of returning members at elections for those constituencies [section 18(1) of the LCO];
- (b) at a general election, 20 members are to be returned for all GCs [section 19(1) of the LCO]; and
- (c) the number of members to be returned for each GC is 2 [section 19(2) of the LCO].

Criteria stipulated under the EACO

2.2 In addition, section 20 of the EACO also promulgates the criteria for delineation of boundaries of LegCo GCs. Following the enactment of the Electoral Legislation (Miscellaneous Amendments) Ordinance 2025 upon gazettal in May this year, the statutory connection between the delineation of LegCo GCs and District Council (“DC”) geographical constituencies as well as the Districts was removed. In accordance with the prevailing provisions, the EAC shall:

- (a) ensure that the population in each proposed GC is as near as practicable to the number which results (i.e. “the resulting number”)¹ when the population quota is multiplied by the number of members to be returned to the LegCo by that GC [section 20(1)(a) of the EACO];

¹ According to section 20(6) of the EACO, the EAC shall endeavor to estimate the total population of Hong Kong and the proposed GCs in the year in which the election is to be held. As an established practice, the EAC usually adopts the projected population figures as at the middle of the election year provided by the Planning Department (“PlanD”). According to the population projection as at 30 June 2025, the total population of Hong Kong will be 7 559 800. The population quota = the total population of Hong Kong ÷ the total number of members to be returned for all GCs in the election. Therefore, the average population to each seat of a GC is $7\,559\,800 \div 20$, i.e. the population quota is 377 990 persons. “The resulting number” = the population quota × the number of seats in that GC. Therefore, “the resulting number” of each GC is $377\,990 \times 2$, i.e. 755 980 persons.

- (b) where it is not practicable to comply with (a) above in respect of a proposed GC, ensure that the population in that GC does not exceed or fall short of “the resulting number” applicable to that GC by more than 15% [section 20(1)(b) of the EACO];
- (c) have regard to community identities and the preservation of local ties, and physical features (such as size, shape, accessibility and development) of the relevant area or any part thereof [section 20(3) of the EACO]; and
- (d) have regard to the existing boundaries of GCs [section 20(4) of the EACO].

2.3 The EAC may depart from the strict application of the requirements set out in paragraph 2.2(a) and (b) above only where it appears that a consideration referred to in paragraph 2.2(c) above renders such a departure necessary or desirable [section 20(5) of the EACO].

2.4 Besides, the EAC shall have regard to the representations made by the members of the public during the public consultation period [section 19(8) of the EACO].

Section 2 : Working Principles

2.5 Apart from the statutory provisions set out above, the EAC has also adopted the following working principles for the delineation exercise:

- (a) the existing boundaries of the 10 GCs should form the basis of consideration in the current delineation exercise;
- (b) for those existing GCs where the population falls within the permissible range of the population quota requirement, their boundaries will as far as possible be adopted to form new GCs;
- (c) Hong Kong Island (“HKI”), Kowloon (“KLN”) and the New Territories (“NT”) are to be treated separately as far as possible having regard to the statutory criteria under the EACO; and
- (d) factors with political implications are not considered.

Section 3 : Names and Codes of GCs

2.6 Since the first LegCo general election in 1998, the name of a GC has comprised two easily distinguishable components (i.e. the name of the area in which the GC is situated and a directional reference), while the code

of the GC is distinguished by two alphabets “LC” and a number². It is the EAC’s prevailing practice to retain the relevant names and codes of GCs so that the members of the public could locate each GC easier when consulting the maps.

Section 4: Provisional Recommendations

2.7 According to the statutory provisions in paragraphs 2.1 to 2.4 above, the working principles in paragraph 2.5, and the practice regarding the names and codes of GCs in paragraph 2.6, the EAC has drawn up its provisional recommendations on the boundaries and names of GCs for the 2025 LegCo General Election.

2.8 In fact, the EAC all along will not on its own initiative adjust the boundaries for those GCs with the projected population fallen within the statutory permissible range. Moreover, according to the EAC’s past experiences in delineation exercises, members of the public have also prevalently advocated to maintain the GC boundaries status quo as far as possible. The EAC noted that the projected populations of all GCs are within the statutory permissible range under the existing GC boundaries. Therefore, the EAC in principle can adopt the existing boundaries of 10 GCs as the GC boundaries for the 2025 LegCo General Election.

² Taking the 2021 LegCo General Election as an example, the names of the relevant GCs are HKI East, HKI West, KLN East, KLN West, KLN Central, NT South East, NT North, NT North West, NT South West and NT North East; and the codes of the relevant GCs start from “LC1” and end at “LC10”.

2.9 However, it is noted that there are ongoing development and construction works in the Loop. Although the Planning Department (“PlanD”) currently projects the population for the Loop as at 30 June 2025 as zero, to tie in with the Loop’s development, the EAC proposed to include the Loop in the only contiguous GC, i.e. NT North (LC7) GC in the current delineation exercise.

2.10 As the EAC’s recommendations largely adopted the existing boundaries of 10 GCs, the EAC also proposed to retain the existing names and codes of 10 GCs.

2.11 A brief summary of the EAC’s provisional recommendations and the relevant information of the 10 GCs are set out in **Appendix**. The EAC consulted the public on the provisional recommendations during 2 to 31 May 2025. Please refer to Chapter 3 for details.

CHAPTER 3

PUBLIC CONSULTATION

Section 1 : Public Consultation Period and Public Forum

3.1 Pursuant to the requirement under section 19 of the EACO, the EAC has conducted a public consultation for a period of 30 days on its provisional recommendations from 2 May 2025 to 31 May 2025. During the public consultation period, members of the public could send their written representations to the EAC to express their views on the EAC's provisional recommendations on the boundaries and names of the GCs.

3.2 During the public consultation period, the EAC explained to the public the provisional recommendations on the proposed GC boundaries and names via various means, including making the consultation documents and maps showing the proposed GC boundaries available for public inspection at the Home Affairs Enquiry Centres of all District Offices, the Registration and Electoral Office, Philatelic Offices of Hongkong Post, management offices of all public housing estates, and all major and district public libraries. The information was also uploaded onto the EAC's website for public viewing.

3.3 Besides, the public consultation was also widely publicised by the EAC through Announcements in the Public Interest on TV and radio, press releases, newspaper advertisements, posters, the websites of the EAC

and government departments, as well as Government Gazette.

3.4 On the first day of the public consultation period (i.e. 2 May 2025), the EAC held a press conference to announce the commencement of the public consultation on the provisional recommendations, and appealed to members of the public to actively participate in the public consultation and express their views by submitting written representations or attending the public forum.

3.5 The public forum was conducted from 7:00 pm to 9:00 pm on 19 May 2025 at the Multi-purpose Hall, 3/F, City Gallery, 3 Edinburgh Place, Central, where the participating members of the public could express their oral views to the EAC directly. The EAC also showed the relevant maps and information in the public forum to facilitate the participants to better understand the content of and the relevant considerations for the provisional recommendations.

Section 2 : Number of Representations Received

3.6 During the public consultation period, the EAC has received a total of 55 written representations. As for the public forum held on 19 May 2025, 30 persons attended and the participating members made two oral representations.

3.7 Copies of all the written representations and a summary of oral representations are recorded in Part II of this volume.

CHAPTER 4

CONSIDERATION OF REPRESENTATIONS

Section 1 : Deliberations and Observations

4.1 After the public consultation period, the EAC has thoroughly looked into each of the written and oral representations received, and considered whether to accept the proposals concerned according to the statutory provisions it based on and the working principles adopted (see Chapter 2 for details) when formulating the provisional recommendations.

4.2 During the public consultation period, the EAC received many representations, some of which supported the EAC's provisional recommendations, that is to include the Loop in the NT North (LC7) GC, and to maintain the existing boundaries of the remaining nine GCs status quo. The representations mentioned that the inclusion of the Loop in the NT North (LC7) GC would take into account that the Loop had already been included in the administrative area of the Hong Kong Special Administrative Region ("HKSAR"). The recommendation could not only tie in with the development of the Loop which is being taken forward by the Government at full speed, but also conduce to coordinate and plan the community facilities such as transportation or other public services at an early stage. Also, there were views that the electors have already been familiar with the existing GCs, substantial adjustment to the boundaries may, however, easily confuse

electors on the GCs they belong to.

4.3 Besides, there were views that the provisional recommendations not only have fulfilled the statutory requirement related to population figures in each GC, but also avoid affecting the follow-up work on district's affairs being carried out by the members, and facilitate the members to raise targeted policies. There were views generally opined that the provisional recommendations would not affect the planning, development and local ties of the districts, and could maintain the stability of the community and strengthen the cohesion of residents.

4.4 The EAC also received other views. These representations alongside its observations are set out below, so that the members of the public could fully understand the considerations that the EAC have taken into account when making the final recommendations.

(A) *Boundaries of GCs*

4.5 Other views in the representations regarding the boundaries of the GCs are set out in the table below:

<u>GCs involved</u>	<u>Summary of representations</u>
HKI East (LC1) HKI West (LC2)	<ul style="list-style-type: none">● Delineating as “Lantau” GC and “Islands” GC● Including Wong Chuk Hang, Bays Area, and Stanley & Shek O constituency areas of the

<u>GCs involved</u>	<u>Summary of representations</u>
	2019 DC in HKI East (LC1), and including Southorn and Tai Fat Hau constituency areas of the 2019 DC in HKI West (LC2)
HKI West (LC2) NT North West (LC8) NT South West (LC9)	<ul style="list-style-type: none"> ● Including the entire Chek Lap Kok in the same GC ● In future's delineation exercises, considering splitting Islands District, by including northern part of Lantau Island (i.e. Tung Chung New Town) in NT North West (LC8) or NT South West (LC9), and including the rest of Islands District in HKI West (LC2)
KLN East (LC3) KLN West (LC4) KLN Central (LC5)	<ul style="list-style-type: none"> ● Delineating south of the Boundary Street as "KLN" GC, and delineating two new GCs, namely "New KLN Central and West" and "New KLN East and South East"
NT South East (LC6) NT North East (LC10)	<ul style="list-style-type: none"> ● Including the vicinity of Shek Mun Station in NT South East (LC6), and including the vicinity of City One Station and Sha Tin Wai Station in NT North East (LC10) ● Including Sai Kung North constituency area of the 2019 DC in NT South East (LC6), and including Yu Yan, Kwong Hong and Kwong Yuen constituency areas of the 2019 DC in NT

<u>GCs involved</u>	<u>Summary of representations</u>
	<p>North East (LC10)</p> <ul style="list-style-type: none"> ● In future's delineation exercises, considering delineating Sai Kung District and Sha Tin District as individual GCs, if there are sufficient population in the districts
<p>NT North (LC7) NT North West (LC8)</p>	<ul style="list-style-type: none"> ● Including the south-eastern part of Yuen Long District in NT North (LC7) ● Including north-western part of Yuen Long District (including Tin Shui Wai and west of Tin Shui Wai) in NT North West (LC8) ● Including Shenzhen Bay Control Point in NT North (LC7) or NT North West (LC8) ● Including Kam Tin, Pat Heung North and Pat Heung South constituency areas of the 2019 DC in NT North (LC7) ● Having regard to the future development of the Loop, suitably adjusting the boundaries of GCs in a timely manner ● The boundary of NT North (LC7) shall match with the Northern Metropolis
<p>KLN West (LC4) NT South West (LC9)</p>	<ul style="list-style-type: none"> ● Including Ching Lai Court in NT South West (LC9)

4.6 The EAC noted the above views which have taken into account the activity areas of the residents, transportation connectivity, infrastructure development, population distribution and regional integrity. According to the PlanD's population projection as at mid-2025, the population projection of the existing 10 GCs are all within the statutory requirement regarding "the resulting number" (see paragraph 2.8 above). Therefore, according to the EAC's working principles, the existing boundaries of GCs shall as far as possible be adopted to form the boundaries of new GCs. In fact, the EAC all along will not on its own initiative adjust the boundaries for those GCs with the projected population fallen within the statutory permissible range. At the same time, according to the EAC's past experiences in delineation exercises, members of the public have also prevalently advocated to maintain the GC boundaries status quo as far as possible.

4.7 Moreover, the LegCo GC boundaries had already been substantially re-delineated in the last LegCo general election, any further adjustment to the boundaries may easily confuse electors. The electors also need to adapt to the new changes again, which is undesirable. The EAC opined that maintaining the existing boundaries has already had regard to the community identities and local ties established in the existing GCs, and noted that there were quite a number of representations supporting the provisional recommendations. Having considered and balanced the above factors, the EAC decided to maintain the GC boundaries proposed in the provisional recommendations.

4.8 Besides, regarding the view suggesting to re-delineate Ching Lai Court, which originally belongs to KLN West (LC4) GC, to NT South West (LC9) GC, it violates the EAC's working principle of "HKI, KLN and the NT are to be treated separately as far as possible having regard to the statutory criteria under the EACO".

4.9 As regards the views related to the delineation of GC boundaries in the LegCo general election in future, the EAC will take into consideration when conducting the delineation exercise in future.

(B) Names of GCs

4.10 Other views in the representations regarding the names of the GCs are set out in the table below:

<u>GCs</u>	<u>Other views</u>
HKI East (LC1)	"HKI North East"/ "Island East"
HKI West (LC2)	"Hong Kong West and Islands"/ "HKI West and Islands"/ "HKI West and NT South"/ "Island West and Islands"/ "HKI South West and NT South"

<u>GCs</u>	<u>Other views</u>
NT South East (LC6)	“Ma On Shan and Sai Kung”
NT North (LC7)	“The Loop NT North”/ “North Town”/ “Northern Metropolis”
NT North West (LC8)	“Tuen Mun and Yuen Long Town”
NT South West (LC9)	“Tsuen Kwai Tsing”
NT North East (LC10)	“Tai Po and Sha Tin Town”

4.11 Since the first LegCo general election in 1998, the name of a GC has comprised two easily distinguishable components, i.e. the name of the area in which the GC is situated and a directional reference. The EAC is of the view that the names of GCs should first be composed of HKI, KLN and NT, and should not emphasise a particular place within the area. Also, the names should neither be clumsy nor complicated. Hence, the EAC recommended retaining the existing names of 10 GCs to avoid any changes which may confuse electors.

(C) Other Representations

4.12 The EAC also received some views which were outside the

scope of the consultation, including the criteria for delineation, the number of GCs, the boundaries of HKSAR, the voting system, and the arrangements at the polling stations, etc. Summary of the views and the EAC's responses are set out below:

Criteria for delineation

4.13 There was a representation suggesting the EAC to take the projected population figures in the GCs as the “sole” criterion in the delineation exercise. The EAC has all along followed the statutory provisions in paragraphs 2.1 to 2.4 and the working principles in paragraph 2.5 above in conducting the delineation exercise. The relevant legislations are the statutory pre-conditions for the EAC to conduct the delineation exercise, which the EAC has no authority to amend. The EAC has already referred the above view to the Government for consideration. Nevertheless, the EAC is of the view that if only one criterion or factor is taken into consideration in the delineation exercise, it may not be able to reflect the actual circumstances of relevant GCs.

Number of GCs

4.14 There was a representation suggesting substantial change of the existing number of GCs. Nevertheless, according to Annex II to the Basic Law of the Hong Kong Special Administrative Region of the People's Republic of China (“Basic Law”) and section 18 of the LCO, the number of

LegCo GCs is 10. As the number of GCs falls outside the EAC's purview, the relevant view has been referred to the Government for consideration.

The boundary of HKSAR

4.15 There were views suggesting that the boundary of HKSAR should be reviewed, which falls outside the EAC's purview. The relevant view has been referred to the Government for consideration.

Voting system

4.16 There was a representation suggesting to consider introducing the instant runoff system as the voting system. According to Annex II to the Basic Law and section 49 of the LCO, the "double seats and single vote" voting system is adopted in GC elections, and the voting system falls outside the EAC's purview. The relevant view has been referred to the Government for consideration.

Arrangements at the polling stations

4.17 There were representations suggesting enhancement of the arrangements at polling stations, such as setting up polling stations at more convenient locations to facilitate the elderly and people with mobility difficulties. Moreover, some views opined that more polling stations at control points where pre-registration was not required should be set up to

facilitate the electors who were in the Mainland or who had to travel to and from the Mainland on the polling day to cast their votes. The proposals above are not related to the delineation exercise, the EAC will take them into consideration when formulating the electoral arrangements with the Government later.

(D) Conclusion

4.18 In sum, the EAC must strictly adhere to the number of GCs and seats stipulated in Annex II to the Basic Law and the LCO as the statutory pre-conditions for the delineation exercise. The EAC opined that the population projection of the existing 10 GCs are all within the statutory permissible range. To avoid any unnecessary changes to the existing boundaries, the EAC considered that, except for including the Loop in NT North (LC7) GC, the existing boundaries of the remaining nine GCs should remain unchanged. Besides, the EAC also recommended retaining the existing names of 10 GCs.

Section 2 : The Final Recommendations

4.19 Having considered all the representations, the EAC examined and made the final recommendations at its meeting on 13 June 2025.

4.20 As mentioned in Section 4 of Chapter 2 above, the EAC's provisional recommendations have complied with all the statutory provisions

and the EAC's working principles. Having considered all the public representations and balanced all the relevant considerations, the EAC has decided to adopt the provisional recommendations as the final recommendations, i.e. –

- (a) include the Loop in the NT North (LC7) GC while keeping the existing boundaries of the remaining nine GCs unchanged, and
- (b) retain the existing names of the 10 GCs, i.e. HKI East, HKI West, KLN East, KLN West, KLN Central, NT South East, NT North, NT North West, NT South West and NT North East.

4.21 The final recommendations in respect of the 10 GCs, including the names, codes and projected population of the recommended GCs, and the maps showing the recommended boundaries and names of the GCs, are set out in **Volume 2** of this Report.

CHAPTER 5

A CONCLUDING NOTE

Section 1 : Acknowledgements

5.1 With the successful completion of the delineation exercise, the EAC would like to express its gratitude towards the following government departments for their contributions: the PlanD and Census and Statistics Department for the provision of the projected population figures; the Lands Department for its production of maps for the consultation documents and the Report; the Information Services Department for its contribution to the publicity programme relating to the public consultation exercise; the Government Logistics Department for the printing of the consultation documents and the Report; and the Home Affairs Department, Hongkong Post, Hong Kong Housing Authority and Housing Department, Hong Kong Housing Society, as well as the Leisure and Cultural Services Department for the assistance in displaying the consultation documents and publicity posters.

5.2 The EAC is particularly thankful to the EAC Secretariat for their dedicated and concerted efforts in the preparation and support for the delineation exercise.

5.3 The EAC is most grateful to those members of the public for their representations, put forth in writing or orally at the public forum.

Section 2 : Conclusion

5.4 As in previous delineation exercises, the EAC has adhered to the statutory provisions as well as its working principles in the current delineation exercise. The EAC has paid no regard to any suggestions with political implications or those which are not relevant to the statutory requirements.

5.5 Delineation of GC boundaries is an integral part of a LegCo general election. The EAC strives to conduct and supervise each and every public election under the principles of openness, honesty and fairness. The EAC has all the time held on to this important principle in the current delineation exercise.

Appendix

2025 Legislative Council General Election Brief Summary of Provisional Recommendations on the Boundaries and Names of the Geographical Constituencies

Proposed code of geographical constituency ("GC")	Proposed name of GC	Projected population as at mid-2025 (I)	"The resulting number" ¹ (II)	% of deviation from "the resulting number" [(I)-(II)/(II)]x100%
LC1	Hong Kong Island East	666 700	755 980	-11.81%
LC2	Hong Kong Island West	712 700		-5.73%
LC3	Kowloon East	742 100		-1.84%
LC4	Kowloon West	739 700		-2.15%
LC5	Kowloon Central	776 300		2.69%
LC6	New Territories South East	756 100		0.02%
LC7	New Territories North	728 300		-3.66%
LC8	New Territories North West	855 100		13.11%
LC9	New Territories South West	797 900		5.55%
LC10	New Territories North East	784 900		3.83%

¹ The population quota = the total population of Hong Kong ÷ the total number of members to be returned for all GCs in the election. "The resulting number" = the population quota × the number of seats in that GC. According to the population projection as at 30 June 2025, the total population of Hong Kong will be 7 559 800. Therefore, the population quota is 7 559 800 ÷ 20, i.e. 377 990. According to section 19 of the Legislative Council Ordinance (Chapter 542), the number of members to be returned for each GC is 2. "The resulting number" of each GC is therefore 377 990 × 2, i.e. 755 980.